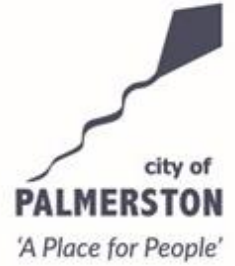


# MINUTES

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## 1st ORDINARY COUNCIL MEETING

TUESDAY 6 OCTOBER 2026

The Ordinary Meeting of City of Palmerston held in the Council Chambers, Civic Plaza, 1 Chung Wah Terrace, Palmerston, NT 0830.

Council business papers can be viewed on City of Palmerston's website [palmerston.nt.gov.au](http://palmerston.nt.gov.au).

UNCONFIRMED



Minutes of Council Meeting  
held in Council Chambers  
Civic Plaza, 1 Chung Wah Terrace, Palmerston  
on Tuesday 6 October 2026 at 5:30 pm.

PRESENT

ELECTED MEMBERS

Mayor Athina Pascoe-Bell (Chair)  
Deputy Mayor Wayne Bayliss  
Councillor Damian Hale  
Councillor Lucy Morrison  
Councillor Mark Fraser  
Councillor Sarah Henderson

STAFF

Chief Executive Officer, Nadine Nilon  
Acting General Manager Infrastructure, Michael Williams  
General Manager Finance and Governance, Chris Fearon  
General Manager Community, Konrad Seidl  
General Manager People and Place, Emma Blight  
Minute Secretary, Kate Roberts

GALLERY

Three (3) members of the public  
Eight (8) members of staff

# 1 ACKNOWLEDGEMENT OF COUNTRY

*City of Palmerston acknowledges the Larrakia people as the Traditional Custodians of the Palmerston region. We pay our respects to the Elders past, present and future leaders and extend that respect to all Aboriginal and Torres Strait Islander people.*

## 2 OPENING OF MEETING

The Chair declared the meeting open at 5:30 pm.

## 3 APOLOGIES

**Moved:** Councillor Morrison  
**Seconded:** Deputy Mayor Bayliss

1. THAT the apology received from Councillor Waters for 6 October 2026 be received and noted.
2. THAT the apology received from Councillor Kanyai for 6 October 2026 be received and noted.

**CARRIED (6/0) - 11/0629 - 6/10/2026**

## 4 DECLARATION OF INTEREST

### 4.1 Elected members

**Moved:** Councillor Fraser  
**Seconded:** Councillor Henderson

THAT the Declaration of Interest received from Mayor Pascoe-Bell for Item 25.1.1 be received and noted.

**CARRIED (6/0) - 11/0630 - 6/10/2026**

### 4.2 Staff

Nil

## 5 CONFIRMATION OF MINUTES

### 5.1 Confirmation of minutes

Moved: Councillor Morrison  
Seconded: Councillor Henderson

THAT the Minutes of the Council Meeting held on 15 September 2026 pages 12318 to 12331 be confirmed.

CARRIED (6/0) - 11/0631 - 6/10/2026

### 5.2 Business arising from previous meeting

Nil

## 6 MAYORAL REPORT

Nil

## 7 DEPUTATIONS AND PRESENTATIONS

Nil

## 8 PUBLIC QUESTION TIME (WRITTEN SUBMISSIONS)

Moved: Deputy Mayor Bayliss  
Seconded: Councillor Hale

THAT the following public question from Magdalene Mahomet and response as tabled regarding Farrar West Development be received and noted.

CARRIED (6/0) - 11/0632 - 6/10/2026

#### Question 1:

*What specific actions has Council taken, such as formal submissions, requests to the developer, or conditions sought, to protect existing Farrar residents and the bushland, wildlife and green belt behind Farrar from the Farrar West development? If Council has taken no such actions, what does it intend to do, and by when?*

### Response 1:

A development application for Farrar West is yet to be advertised by the Northern Territory Government Development Assessment Services, who facilitate the planning process prior to a decision being made by the Development Consent Authority. Once advertised, City of Palmerston will have the opportunity to make a submission to the Development Consent Authority. The basis of City of Palmerston's submission will be relating to existing and proposed public assets and infrastructure, with consideration of alignment to the Palmerston Eastern Suburbs Area Plan and Northern Territory Subdivision Development Guidelines.

### Question 2:

*Has Larrakia Development Corporation provided Council with a written record of its community consultation on Farrar West, including the number of participants and feedback received? If so, will Council make it public, and if not, has Council requested one?*

### Response 2:

Council has not received or requested documentation relating to the community consultation undertaken by Larrakia Development Corporation. The sharing and use of data gathered through consultation, which has been undertaken prior to the formal planning process, is a decision for Larrakia Development Corporation.

## 9 CONFIDENTIAL ITEMS

### 9.1 Moving confidential items into open

#### 9.1.1 Leave of Absence Requests

Moved: Councillor Henderson

Seconded: Mayor Pascoe-Bell

1. THAT the leave of absence request received from Deputy Mayor Bayliss for 26 September 2026 to 3 October 2026 inclusive, for the reason of a holiday, be approved.
2. THAT each decision be moved to the Open Minutes at expiry of the leave of absence.

**CARRIED (7/0) - 11/0574 - 18/08/2026**

### 9.1.2 Leave of Absence Requests

**Moved:** Deputy Mayor Bayliss

**Seconded:** Councillor Fraser

1. THAT the leave of absence request received from Councillor Kanyai for 16 September 2026 to 18 September 2026 inclusive, for the reason of work, be approved.
3. THAT each decision be moved to the Open Minutes at expiry of the leave of absence.

**CARRIED (7/0) - 11/0600 - 1/09/2026**

### 9.1.3 Leave of Absence Requests

**Moved:** Councillor Fraser

**Seconded:** Deputy Mayor Bayliss

1. THAT the leave of absence request received from Councillor Kanyai for 15 to 18 September 2026 inclusive, for the reason of professional development, be approved, and replace previous leave of absence request as per resolution 11/0600 - 01/09/2026.
3. THAT the leave of absence request received from Councillor Hale for 22 to 24 September 2026 inclusive, for the reason of work-related travel, be approved.
4. THAT the leave of absence request received from Councillor Waters for 6 October 2026 inclusive, for the reason of work-related travel, be approved.
5. THAT each decision be moved to the Open Minutes at expiry of the leave of absence.

**CARRIED (7/0) - 11/0621 - 15/09/2026**

### 9.1.4 Vibrant Economy Advisory Committee Expressions of Interest 2026

**Moved:** Deputy Mayor Bayliss

**Seconded:** Councillor Morrison

1. THAT Report entitled Vibrant Economy Advisory Committee Expressions of Interest 2026 be received and noted.
2. THAT Geoff Goodrich be appointed as a member of a business or property association to the Vibrant Economy Advisory Committee.

3. THAT Craig Spencer be appointed as a member of a business or property association to the Vibrant Economy Advisory Committee.
4. THAT Council resolves not to fill the remaining community member representative position at this time.
5. THAT these decisions be moved to the open minutes of the Ordinary Council Meeting of 6 October 2026.

**CARRIED (6/0) - 11/0655 - 6/10/2026**

#### **9.1.5 Zuccoli Community Hub Financing Options**

**Moved: Deputy Mayor Bayliss**

**Seconded: Councillor Henderson**

1. THAT Report entitled Zuccoli Community Hub Financing Options be received and noted.
2. THAT Council approves the establishment of a borrowing facility of up to \$3 million with the Australia and New Zealand Banking Group Limited, subject to finalisation of the loan documentation and terms, for the following purpose and conditions:
  - a. Lender: Australia and New Zealand Banking Group Limited.
  - b. Purpose: To fund Council's contribution towards the Zuccoli Community Hub – Stage 3: Community Hall and Programs Building project.
  - c. Maximum borrowing amount: \$3,000,000 (three million dollars).
  - d. Loan term: 10-year amortisation period, with a 12-month rolling facility, 3-year term facility or 5-year term facility, subject to confirmation of the final interest rate, loan documentation and terms and conditions having regard to:
    - i. the applicable interest rate offered by the Australia and New Zealand Banking Group Limited at the time of execution;
    - ii. prevailing interest rate and market conditions;
    - iii. the Zuccoli Community Hub – Stage 3: Community Hall and Programs Building project cash flow requirements and timing of drawdowns;
    - iv. the remaining borrowing requirement;
    - v. the applicable renewal period and associated refinancing risk;
    - vi. the final loan terms and conditions; and
    - vii. the impact on Council's budget and Long Term Financial Plan.
  - e. Repayment frequency: Quarterly.
  - f. Interest rate: Variable rate, subject to the final terms and conditions of the approved facility.
  - g. Drawdown: Funds to be progressively drawn down as required to meet project expenditure.

3. THAT pursuant to section 40 of the *Local Government Act 2019* (NT), Council hereby delegates authority to the Chief Executive Officer to finalise the loan terms and conditions with the Australia and New Zealand Banking Group Limited for the Zuccoli Community Hub – Stage 3: Community Hall and Programs Building project.
4. THAT in accordance with section 38(2) of the *Local Government Act 2019* (NT), Council authorises the Mayor and Chief Executive Officer to sign and seal loan documentation with the Australia and New Zealand Banking Group Limited in relation to the Zuccoli Community Hub – Stage 3: Community Hall and Programs Building project.
5. THAT the Council Decisions relating to the Report Zuccoli Community Hub Financing Options be moved to the Open Minutes of the 6 October 2026 Meeting.

**CARRIED (6/0) - 11/0658 – 6/10/2026**

## 9.2 Moving open items into confidential

Nil

## 9.3 Confidential items

**Moved:** Councillor Fraser  
**Seconded:** Councillor Henderson

THAT pursuant to Section 99(2) and 293(1) of the *Local Government Act 2019* and section 51(1) of the *Local Government (General) Regulations 2021* the meeting be closed to the public to consider the following confidential items:

| Item   | Confidential Category       | Confidential Clause                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
|--------|-----------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 26.1.1 | Contract and Tender Matters | This item is considered 'Confidential' pursuant to section 99(2) and 293(1) of the Local Government Act 2019 and section 51(1)(e) of the Local Government (General) Regulations 2021, which states a council may close to the public only so much of its meeting as comprises the receipt or discussion of, or a motion or both relating to information provided to the council on condition that it be kept confidential and would, if publicly disclosed, be likely to be contrary to the public interest. |

|        |                                           |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |
|--------|-------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 26.1.2 | Council Committee Recommendations         | This item is considered 'Confidential' pursuant to section 99(2) and 293(1) of the Local Government Act 2019 and section 51(1)(b) of the Local Government (General) Regulations 2021, which states a council may close to the public only so much of its meeting as comprises the receipt or discussion of, or a motion or both relating to, information about the personal circumstances of a resident or ratepayer.                                                                                              |
| 26.1.3 | Council Property Agreements and Contracts | This item is considered 'Confidential' pursuant to section 99(2) and 293(1) of the <i>Local Government Act 2019</i> and section 51(1)(b) of the <i>Local Government (General) Regulations 2021</i> , which states a council may close to the public only so much of its meeting as comprises the receipt or discussion of, or a motion or both relating to, information about the personal circumstances of a resident or ratepayer.                                                                               |
| 26.1.4 | Council Property Agreements and Contracts | This item is considered 'Confidential' pursuant to section 99(2) and 293(1) of the <i>Local Government Act 2019</i> and section 51(1)(b) of the <i>Local Government (General) Regulations 2021</i> , which states a council may close to the public only so much of its meeting as comprises the receipt or discussion of, or a motion or both relating to, information about the personal circumstances of a resident or ratepayer.                                                                               |
| 26.1.5 | Council Project Initiative                | This item is considered 'Confidential' pursuant to section 99(2) and 293(1) of the <i>Local Government Act 2019</i> and section 51(1)(c)(i) of the <i>Local Government (General) Regulations 2021</i> , which states a council may close to the public only so much of its meeting as comprises the receipt or discussion of, or a motion or both relating to, information that would, if publicly disclosed, be likely to cause commercial prejudice to, or confer an unfair commercial advantage on, any person. |

|        |                                                          |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |
|--------|----------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 26.1.6 | Matters Relating to Council Staff and or Elected Members | This item is considered 'Confidential' pursuant to section 99(2) and 293(1) of the <i>Local Government Act 2019</i> and section 51(1)(a) of the <i>Local Government (General) Regulations 2021</i> , which states a council may close to the public only so much of its meeting as comprises the receipt or discussion of, or a motion or both relating to, information about the employment of a particular individual as a member of the staff or possible member of the staff of the council that could, if publicly disclosed, cause prejudice to the individual |
|--------|----------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|

**CARRIED (6/0) - 11/0633 – 6/10/2026**

## 10 PETITIONS

Nil

## 11 NOTICES OF MOTION

**Moved:** Councillor Henderson  
**Seconded:** Councillor Hale

1. THAT the Notice of Motion received from Councillor Henderson, entitled 11.1 Smart Glasses Report be received and noted.
2. THAT a report is provided to Council in November 2026 on the potential restriction of smart glasses being used at Council's public facilities and playgrounds, and that this includes the consideration of exemptions for vision impaired users.

**CARRIED (6/0) - 11/0634 – 6/10/2026**

## 12 OFFICER REPORTS

### 12.1 Action reports

#### 12.1.1 Australia Day Awards - Nomination Judging Panel

Moved: Councillor Fraser  
Seconded: Deputy Mayor Bayliss

1. THAT Report entitled Australia Day Awards - Nomination Judging Panel be received and noted.
2. THAT Council makes the following appointments for the Palmerston Australia Day Awards Judging Panel:
  - a. Councillor Waters as a judge in the Australia Day Awards judging panel.
  - b. Councillor Morrison as an alternate judge in the Australia Day Awards judging panel.

**CARRIED (6/0) - 11/0635 - 6/10/2026**

#### 12.1.2 Palmerston Local Economic Plan Refresh

Moved: Councillor Morrison  
Seconded: Deputy Mayor Bayliss

1. THAT Report entitled Palmerston Local Economic Plan Refresh be received and noted.
2. THAT Council endorses the amended Implementation Plan found in **Attachment 12.1.2.3** and for Section 17 of the Palmerston Local Economic Plan to be updated reflective of these amendments.

**CARRIED (6/0) - 11/0636 - 6/10/2026**

### 12.1.3 Immediate Priority Grant Acquittal 2021-22 Update

Moved: Councillor Fraser  
Seconded: Deputy Mayor Bayliss

1. THAT Report entitled Immediate Priority Grant Acquittal 2021-22 Update be received and noted.
2. THAT Council approves the amended acquittal of the Immediate Priority Grant at **Attachment 12.1.3.1** contained in this Report entitled Immediate Priority Grant Acquittal 2021-22 Update.

**CARRIED (6/0) - 11/0637 – 6/10/2026**

### 12.1.4 Community Funding Program - Arafura Music Collection

Moved: Deputy Mayor Bayliss  
Seconded: Councillor Henderson

1. THAT Report entitled Community Funding Program - Arafura Music Collection be received and noted.
2. THAT Council endorse Option One (1) of Report entitled Community Funding Program - Arafura Music Collection to approve the full sponsorship funding at a cost of \$9,150 to Arafura Music Collective Incorporated through the Community Funding Program.

**CARRIED (6/0) - 11/0638 – 6/10/2026**

### 12.1.5 Edible Pocket Gardens Policy

Moved: Councillor Henderson  
Seconded: Councillor Morrison

1. THAT Report entitled Edible Pocket Gardens Policy be received and noted.
2. THAT Council rescind the Edible Pocket Gardens Policy.

**CARRIED (6/0) - 11/0639 – 6/10/2026**

#### 12.1.6 Community Safety and Wellness Advisory Committee Meeting Minutes - 22 September 2026

Moved: Councillor Morrison  
Seconded: Deputy Mayor Bayliss

1. THAT Report entitled Community Safety and Wellness Advisory Committee Meeting Minutes - 22 September 2026 be received and noted.
2. THAT the unconfirmed Community Safety and Wellness Advisory Committee minutes as provided at **Attachment 12.1.6.1** to report entitled Community Safety and Wellness Advisory Committee Meeting Minutes - 22 September 2026 be received and noted.

CARRIED (6/0) - 11/0640 – 6/10/2026

#### 12.1.7 Disability Inclusion and Access Plan 2026 - 2028 - Community Consultation Outcome

Moved: Councillor Henderson  
Seconded: Deputy Mayor Bayliss

1. THAT Report entitled Disability Inclusion and Access Plan 2026 - 2028 - Community Consultation Outcome be received and noted.
2. THAT Council note the community consultation feedback provided at **Attachment 12.1.7.1**.
3. THAT Council endorse the amended City of Palmerston Disability Inclusion and Access Plan at **Attachment 12.1.7.2** and Easy Read Version 2026–2028 at **Attachment 12.1.7.3**.

CARRIED (6/0) - 11/0641 – 6/10/2026

### 12.1.8 Marlow Lagoon Master Plan Consultation Outcomes

**Moved:** Deputy Mayor Bayliss

**Seconded:** Councillor Henderson

1. THAT Report entitled Marlow Lagoon Master Plan Consultation Outcomes be received and noted.
2. THAT a draft Marlow Lagoon Masterplan incorporating the themes from the consultation to inform the scope be developed and presented to Council by April 2027, with a minimum of two options for consideration.

**CARRIED (6/0) - 11/0642 - 6/10/2026**

### 12.1.9 Appointment of Deputy Mayor - 6 November 2026 to 1 June 2027

**Moved:** Councillor Morrison

**Seconded:** Councillor Fraser

1. THAT Report entitled Appointment of Deputy Mayor - 6 November 2026 to 1 June 2027 be received and noted.
2. THAT Council appoint Councillor Henderson as Deputy Mayor in accordance with the Appointment of Deputy Mayor Policy, for a period of 207 days from 6 November 2026 to 1 June 2027 inclusive.

**CARRIED (6/0) - 11/0643 - 6/10/2026**

## 12.2 Receive and note reports

### 12.2.1 Infrastructure Quarterly Report - July to September 2026

**Moved:** Deputy Mayor Bayliss

**Seconded:** Councillor Fraser

THAT Report entitled Infrastructure Quarterly Report - July to September 2026 be received and noted.

**CARRIED (6/0) - 11/0644 - 6/10/2026**

### 12.2.2 Christmas in Palmerston 2026

Moved: Councillor Fraser  
Seconded: Deputy Mayor Bayliss

1. THAT Report entitled Christmas in Palmerston 2026 be received and noted.
2. THAT the Christmas Low Sensory event is hosted on Tuesday 15 December 2026.

CARRIED (6/0) - 11/0645 – 6/10/2026

### 12.2.3 2027-28 Budget Development Timeline

Moved: Deputy Mayor Bayliss  
Seconded: Councillor Hale

THAT Report entitled 2027-28 Budget Development Timeline be received and noted.

CARRIED (6/0) - 11/0646 – 6/10/2026

## 13 INFORMATION AND CORRESPONDENCE

### 13.1 Information

Nil

### 13.2 Correspondence

#### 13.2.1 LGANT Board Meeting Communique - 2 September 2026

Moved: Councillor Fraser  
Seconded: Councillor Henderson

THAT correspondence dated 18 September 2026 entitled LGANT Board Meeting Communique - 2 September 2026 be received and noted.

CARRIED (6/0) - 11/0647 – 6/10/2026

## 14 REPORT OF DELEGATES

Nil

## 15 QUESTIONS BY MEMBERS

**Moved:** Deputy Mayor Bayliss

**Seconded:** Councillor Morrison

1. THAT the question asked by Councillor Fraser regarding public toilets at Joan Fejo Park, be taken on notice by the Chief Executive Officer.
2. THAT the question asked by Councillor Hale regarding potholes and the response provided by the Acting General Manager Infrastructure be received and noted.
3. THAT the question asked by Councillor Fraser regarding the Pre-Cyclone Clean Up and the response provided by the Acting General Manager Infrastructure be received and noted.

**CARRIED (6/0) - 11/0648 - 6/10/2026**

## 16 GENERAL BUSINESS

Nil

## 17 NEXT ORDINARY COUNCIL MEETING

**Moved:** Councillor Henderson

**Seconded:** Deputy Mayor Bayliss

THAT the next Ordinary Meeting of Council be held on Tuesday, 20 October 2026 at 5:30 pm in the Council Chambers, Civic Plaza, 1 Chung Wah Terrace, Palmerston.

**CARRIED (6/0) - 11/0649 - 6/10/2026**

## 18 CLOSURE OF MEETING TO PUBLIC

**Moved:** Councillor Fraser

**Seconded:** Mayor Pascoe-Bell

THAT pursuant to section 99(2) and 293(1) of the Local Government Act 2019 and section 51(1)(a) of the Local Government (General) Regulations 2021 the meeting be closed to the public to consider the Confidential items of the Agenda.

**CARRIED (6/0) - 11/0650 - 6/10/2026**

## 19 ADJOURNMENT OF MEETING AND MEDIA LIAISON

Nil

The open section of the meeting closed at 6:19 pm for the discussion of confidential matters.

The Chair declared the meeting closed at 7:00 pm.

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Chair

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Print Name

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Date